

# COMMUNICATION, ACCESSIBILITY, & ACCOUNTABILITY

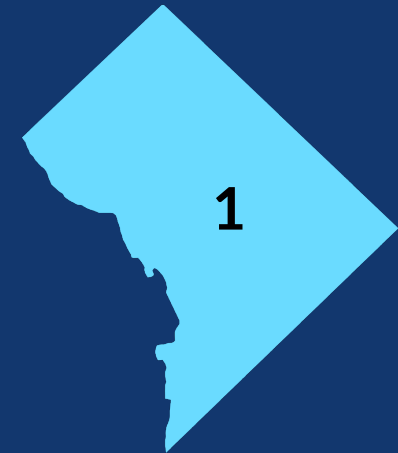
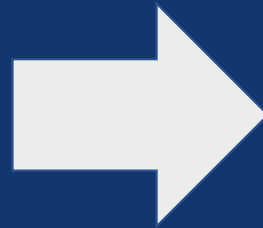
THE ABILITY TO SPEAK & THINK PROGRAMMATICALLY

ICMA

resourceX  
reprogram your organization  
www.resourceX.net

# PARTICIPANT GUIDE

When you see this icon,  
go to that page in your  
Participant Guide.





# ACTIVITY

## TAKE THE “BORED” OUT OF BOARD MEETINGS

- Open your most recent Council Agenda.
- Pick one interesting, meaningful, or contentious Agenda item.
  - How does your line-item data support the discussion?

WE’LL REVISIT THIS IN A BIT

01

21<sup>st</sup> CENTURY  
BUDGETING



02

COMMUNICATE



03

OPTIMIZE  
RESOURCES



04

ACHIEVE  
RESULTS



05

COLLABORATE



06

INCORPORATE  
PBB



# LEARNING JOURNEY

01

In Real Life:  
Case Studies

02

Creating a  
Programmatic  
Language

03

Why Does It  
Matter?

04

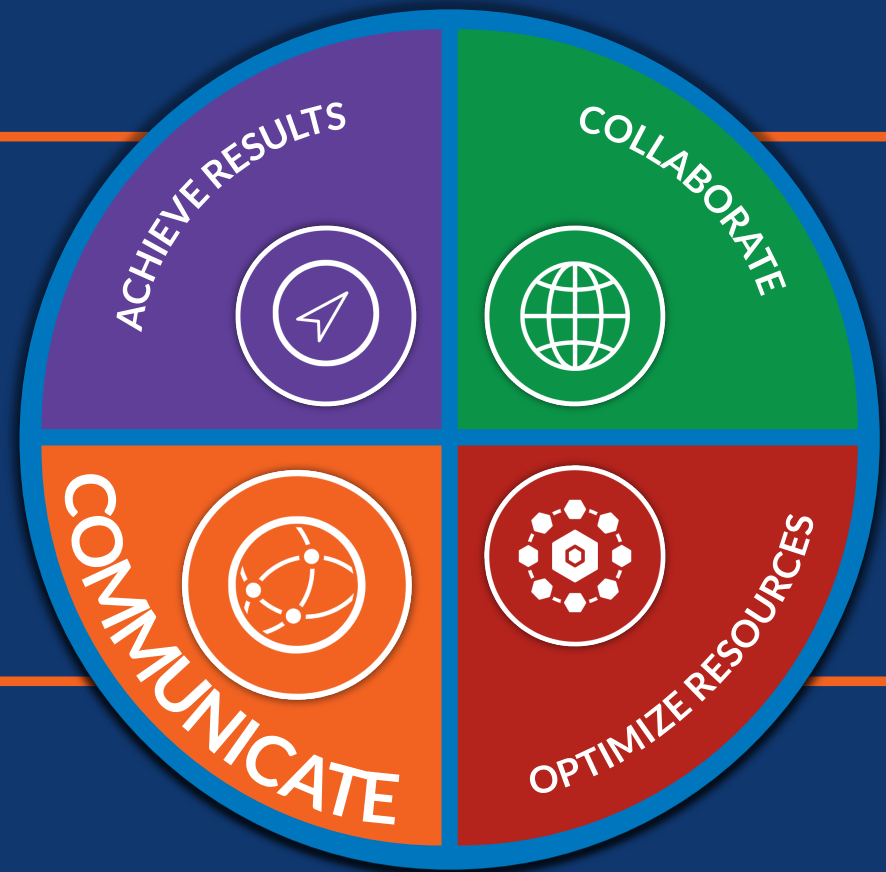
Proficiency  
and Mastery



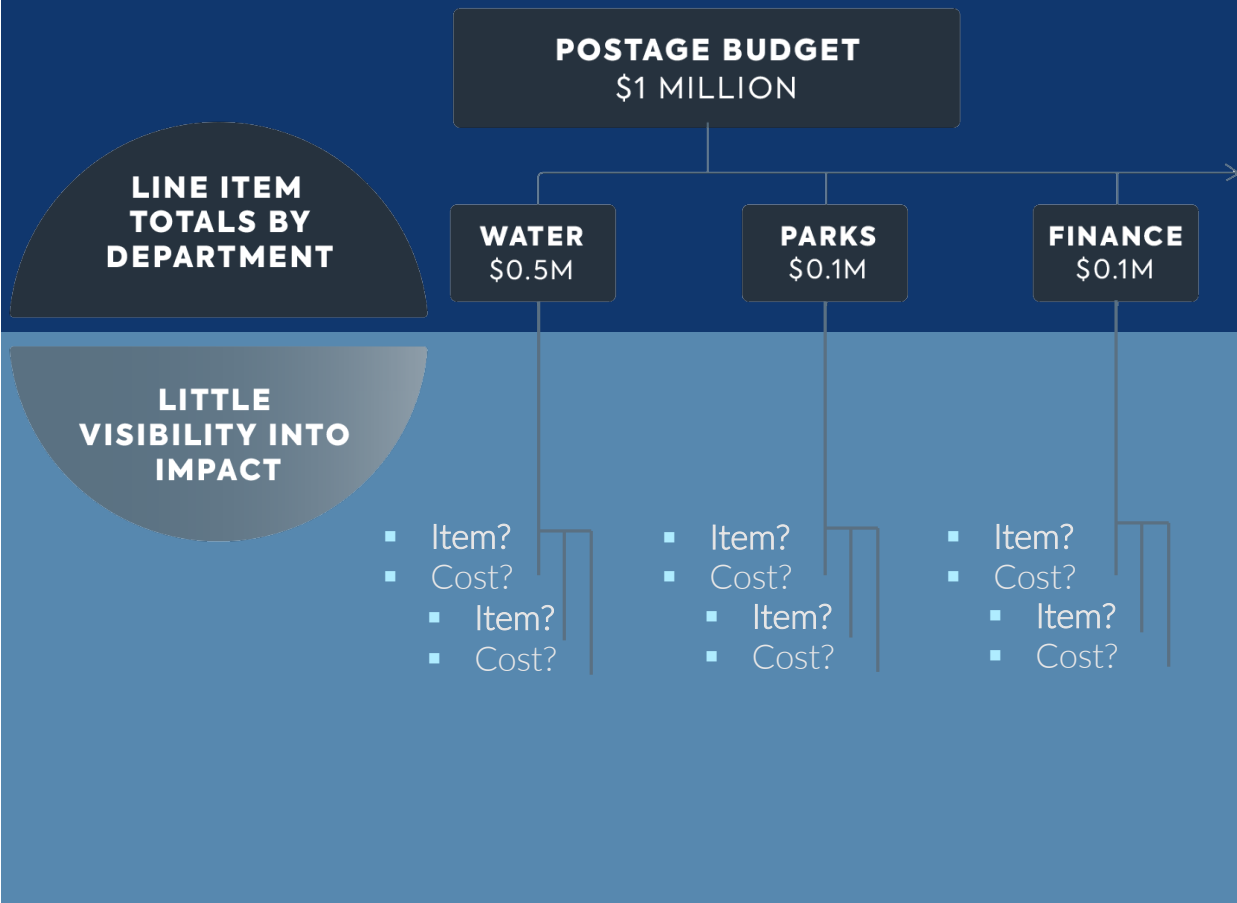
# COMMUNICATE

## THE ABILITY TO SPEAK AND THINK PROGRAMMATICALLY

*Applying program data in routine  
decision-making and communication  
within or outside of the budget process*



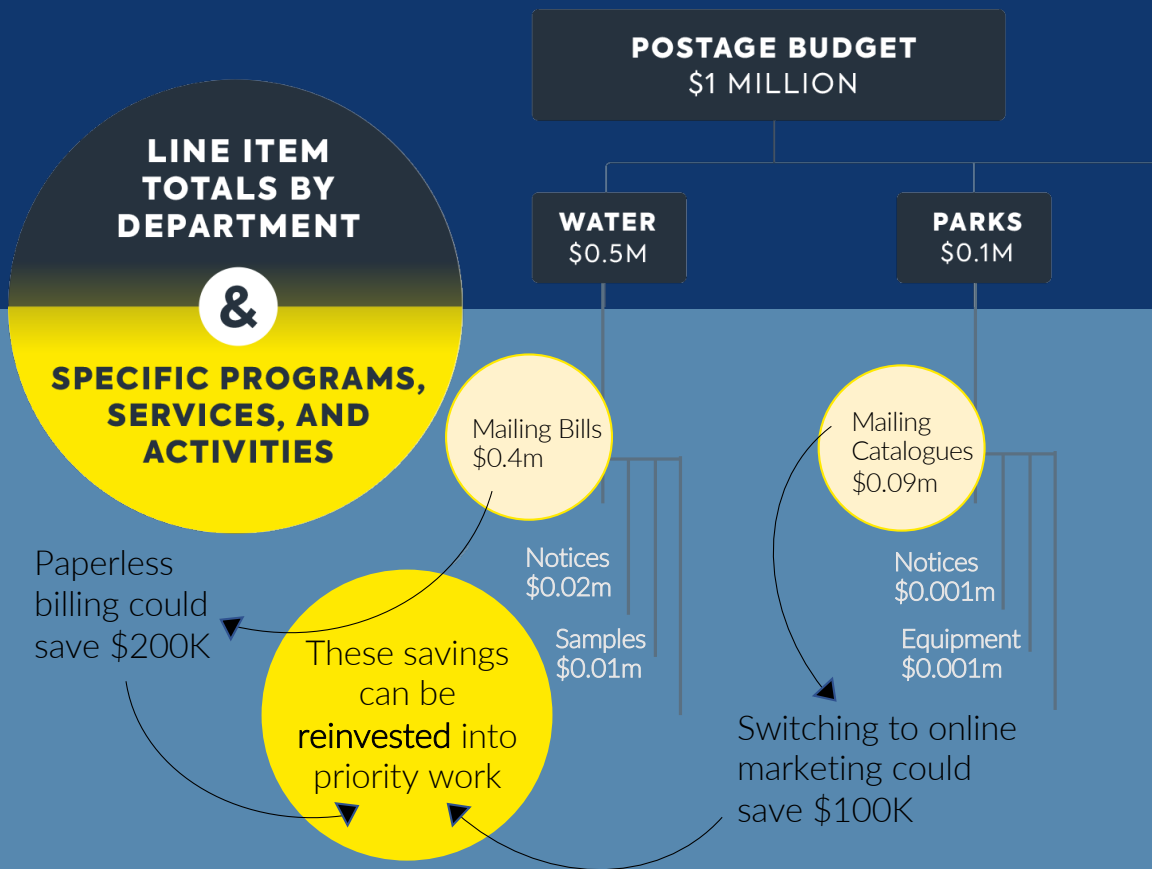
# WHAT DO YOU SPEND?



## FROM LINE ITEMS TO BETTER ALIGNMENT

- Traditional budgets track line items (such as postage, paper, gas and tires) by department (Parks, Public Works, Legal, etc.)

# PRIORITY BASED BUDGETING



## HOW PBB DIFFERS FROM TRADITIONAL BUDGETING

- PBB tracks costs and revenues under distinct programs, services, and activities, such as snow removal, trail maintenance, and utility billing



A blue-tinted photograph of a busy crowd of people walking in a public space, possibly a transit station or a busy street. The people are in various poses, some walking towards the camera, others away. The overall atmosphere is one of a busy, real-world environment. The text "IN THE REAL WORLD" is overlaid in white, bold, sans-serif capital letters in the center of the image.

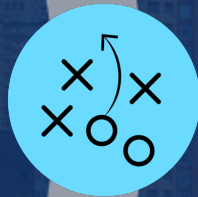
**IN THE REAL  
WORLD**

# SNOW REMOVAL FLAGSTAFF, AZ



## GOAL

- Clearly communicate the services offered by the City with regards to snow and how much it costs to offer them



## PATH TO ACTION

- Identify programs
- Allocate costs and determine the total investment in snow-related programs
- Utilize program data for communication



## SKILLS AND CAPACITY

- Apply data to internal and external communications and utilize data to assist with decisions about future service and resource needs

# SNOW REMOVAL FLAGSTAFF, AZ

Search:

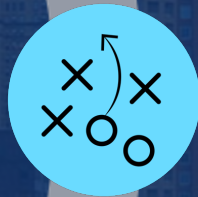
DirectCost	Program	Description
1,206,274	Snow Plowing	Remove snow and ice with plows and graders. Remove snow from downtown and select areas/Stack storage piles
360,527	Snow Operations	Mechanical relocation of ice and snow at city-owned sidewalks, parking lots including City Hall, civic spaces, Heritage Square, FUTS sytem, all recreation Centers, parking lots of parks. Additionally, courtesy berms relocation for the disabled.
220,860	Convention and Visitors Bureau Community Programming	Staff plan and produce five community programs per year to engage the community in fun activities which often result in business for the businesses in downtown: Route 66 day, Snowflake Festival with Santa, Community Skating Rink, Chocolate Walk, Train Day.
139,775	Airport Airfield Snow and Ice Control	Snow and ice control on the runways taxiways ramps and aircraft rescue and fire fighter access
89,181	Community Event Coordination	Plan and coordinate community events including Chocolate Walk, Flagstaff Train Day, Snowflake Festival, and other community events.
51,718	Snow Removal	Remove snow and ice with manpower, plows and salt spreaders

# BOARDS & COMMISSIONS BENICIA, CA



## GOAL

- Identify ways to free up time and resources for reallocation to higher priority programs



## PATH TO ACTION

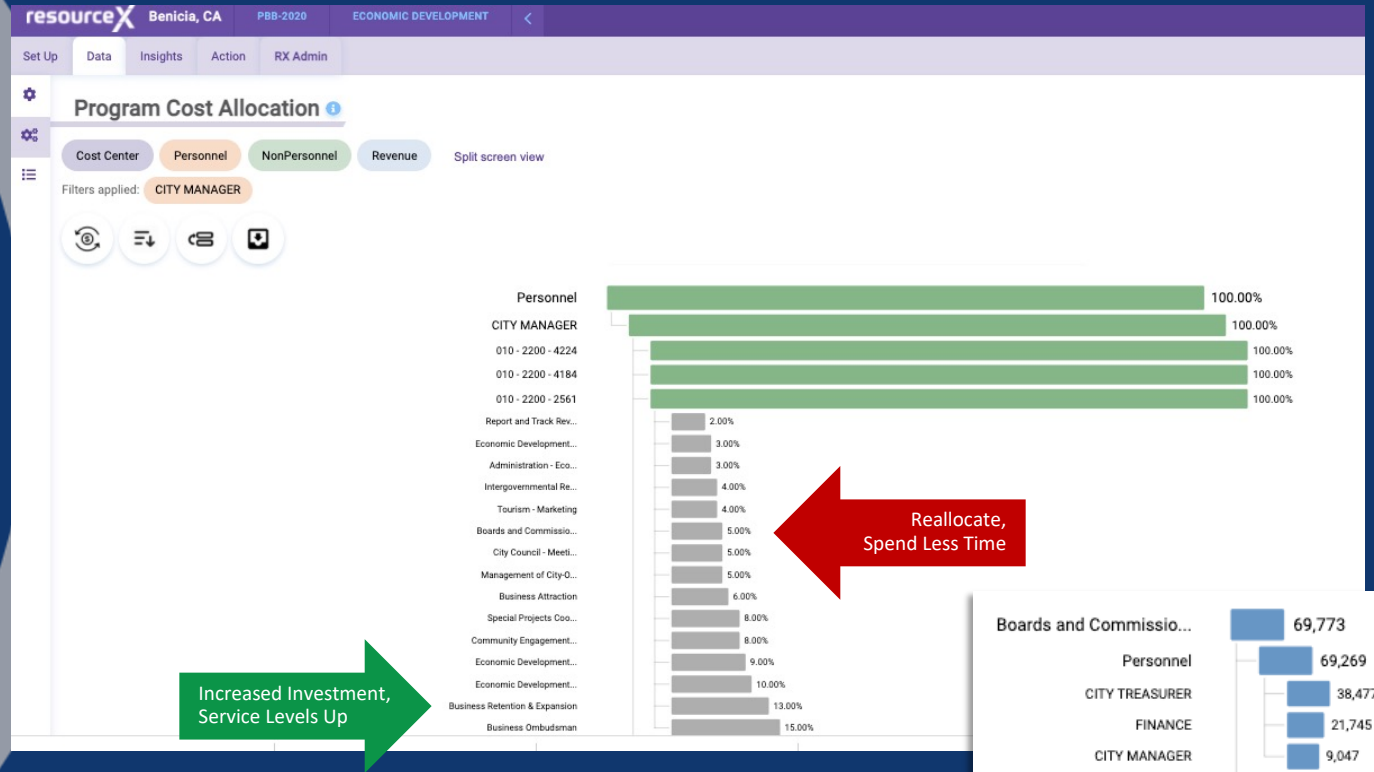
- Define programs and allocate resources
- Evaluate programs against results
- Review programs with lower alignment to find opportunities for reallocation



## SKILLS AND CAPACITY

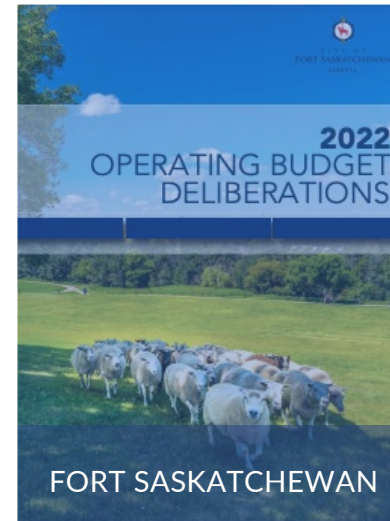
- Master the ability to communicate where resources can be utilized more effectively and efficiently

# BOARDS & COMMISSIONS BENICIA, CA





# GOAL: BUDGET BOOK PRESENTATION AND APPLYING PROGRAM BUSINESS INTELLIGENCE



**Programs We Manage**

**PUBLIC WORKS**

Item	Program	Quantity	2021 Approved Budget	2022 Proposed Budget	Estimate
1	Sanitary Operations	0	\$ 0	\$ 0	\$ 0
2	Street Sweeping	0	\$ 0	\$ 0	\$ 0
3	Public Works Maintenance	1	\$ 48,000	\$ 48,000	\$ 48,000
4	Tree and Bush Maintenance and Pruning	0	\$ 0	\$ 0	\$ 0
5	Programs and Services - Street Maintenance	1	\$ 60,000	\$ 70,000	\$ 68,000
6	Urban and Village Centre	0	\$ 0	\$ 0	\$ 0
7	Recreation and Leisure Services	1	\$ 2,000,000	\$ 2,000,000	\$ 2,000,000
8	Public Works Services Centre	1	\$ 2,000,000	\$ 2,000,000	\$ 2,000,000
9	Public Works and Utilities	1	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000
10	Public Works - Street Services	0	\$ 0	\$ 0	\$ 0
11	Public Works - Street Services	0	\$ 0	\$ 0	\$ 0
12	Public Works - Street Services	0	\$ 0	\$ 0	\$ 0
<b>Total</b>		<b>3</b>	<b>\$ 2,048,000</b>	<b>\$ 2,048,000</b>	<b>\$ 2,048,000</b>

Programs include both services and expenses.  
 General Services Centre: programs include both services and expenses. (Program Summary: page 118 and a comprehensive list of programs for administrative reference: see page 16.)

**Programs to be reviewed**

- Sanitary Operations: Review the program and its contribution to the community. (Program Summary: page 118 and a comprehensive list of programs for administrative reference: see page 16.)
- Street Sweeping: Review the program and its contribution to the community. (Program Summary: page 118 and a comprehensive list of programs for administrative reference: see page 16.)
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2022 Proposed Operating Budget Deliberations  
 Page 18, 2021





# CREATING A SHARED LANGUAGE



# PROGRAMS ARE THE VEHICLE FOR CHANGE

## IDENTIFY PROGRAMS

Reframes the budget relevant to how elected officials and residents experience public services

## PRIORITY ALIGNMENT

Evaluate programs against priorities to align spending with impact on organizational and community goals



## INFORM THE PROCESS

Line-item data provides an overall price tag for your organization's resource needs

## ALLOCATE COSTS

Assigns costs and revenues for each program providing context for budget evaluation

## PLAN FOR THE FUTURE

Tie programs to desired outcomes through insights to chart a course of action

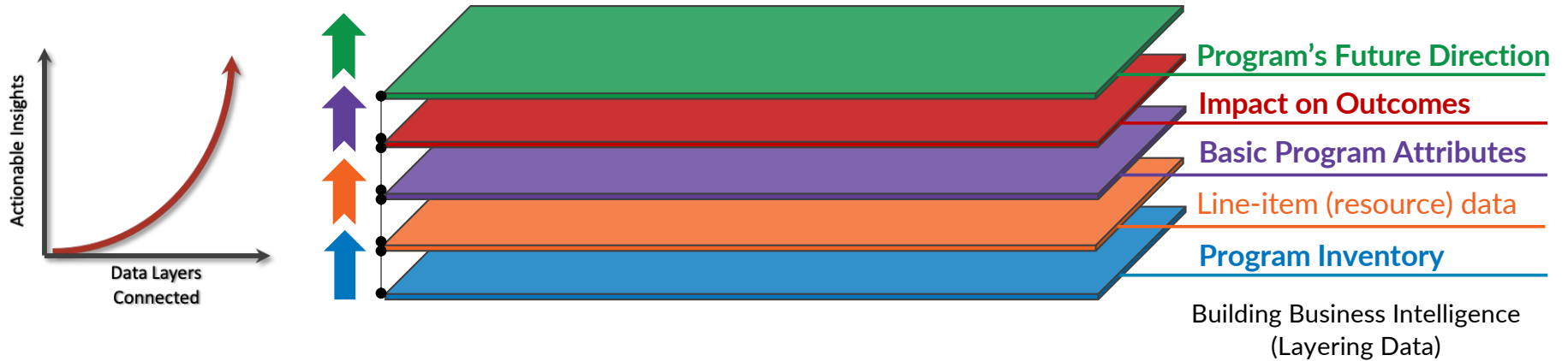


# HOW'S IT DONE?



**CREATE  
DATA**

- Program Inventory
- Program Costs
- Program Scores
- Program Performance Metrics



What is a service that you advertise that you provide?

Do you offer a service to a particular segment of your population?

Do you do something unique?

Do you collect a fee or receive a grant for a service?

Are you mandated to provide something?

Is there someone in your community who does something similar to a service you provide?



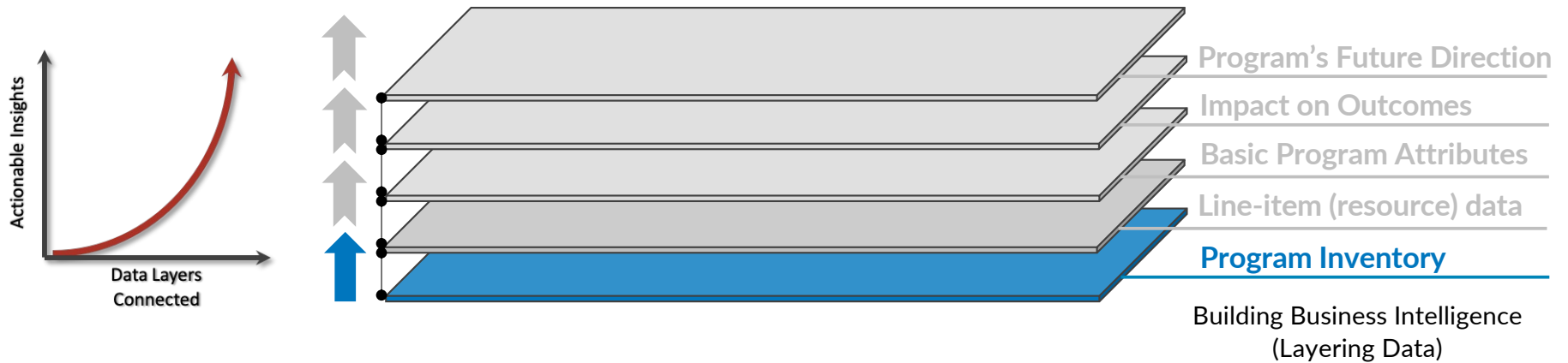
WHERE DO YOU  
START?

# WHAT DO YOU DO?



**CREATE  
DATA**

- Program Inventory
- Program Costs
- Program Scores
- Program Performance Metrics



**Department Mission:** To manage the planning, development, and growth of the municipality in a manner that results in a pleasant, safe, attractive, and sustainable environment and that enhances the quality of life for all our citizens and visitors.

Would your residents know what this department provides?

How would you communicate the budget increases?

expenditures	ACT 19-20	BUD 20-21	EST 20-21	BUD 21-22
Personnel Services	1,255,911	1,308,314	1,299,604	1,461,091
Supplies	43,784	36,041	32,853	48,954
Maintenance	30,593	18,470	13,022	19,111
Contractual Services	119,921	241,686	241,686	240,754
Capital Replacement/Lease	32,787	33,042	33,042	37,694
Capital Outlay	18,600	-	-	-
<b>TOTAL DEPARTMENT BUDGET</b>	<b>\$1,501,596</b>	<b>\$1,637,553</b>	<b>\$1,620,207</b>	<b>\$1,807,604</b>

Special Event  
Permitting

Short Term  
Rental  
Regulation

Building Code  
Enforcement

Pool Licensing  
and Inspections

Certificates of  
Occupancy

Contractor  
Registration

# What if the expenditures were made relevant to services that residents experience?

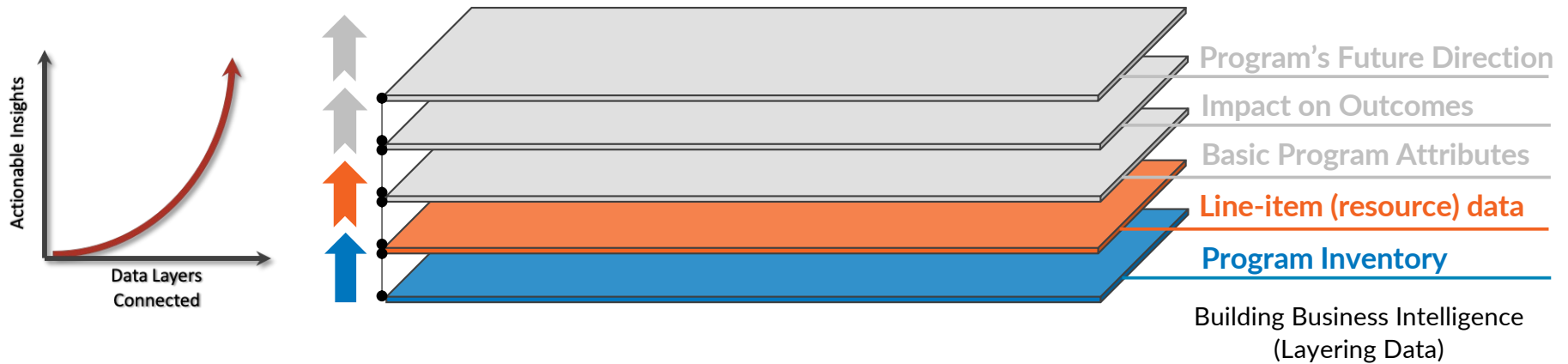
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# WHAT DOES IT COST?



CREATE  
DATA

- Program Inventory
- Program Costs
- Program Scores
- Program Performance Metrics



# PROGRAM: BUILDING CODE ENFORCEMENT

## ASSOCIATED PERSONNEL

Building Inspector  
Plans Examiner  
Director of Developmental Services  
Combination Building Inspector  
Building Inspector  
Sr Building Inspector  
Building Official  
Code Enforcement Official

## TOTAL COST OF FTE

\$77,240.89

## ASSOCIATED NONPERSONNEL

Info Services Contribution  
Comp Software Maint/Licensing  
Tools/Equip \$1-\$4999  
Special Services  
Wearing Apparel and Uniforms  
Dues  
Fuels and Lubricants  
Equipment Replacement  
Communications - Office System  
Postage/Shipping  
Motor Vehicles-BFS  
Communications - Cellular  
Office Supplies  
Computer Hardware/Software  
Medical & Surgical Supplies  
Travel & Training

## TOTAL COST OF NONPERSONNEL

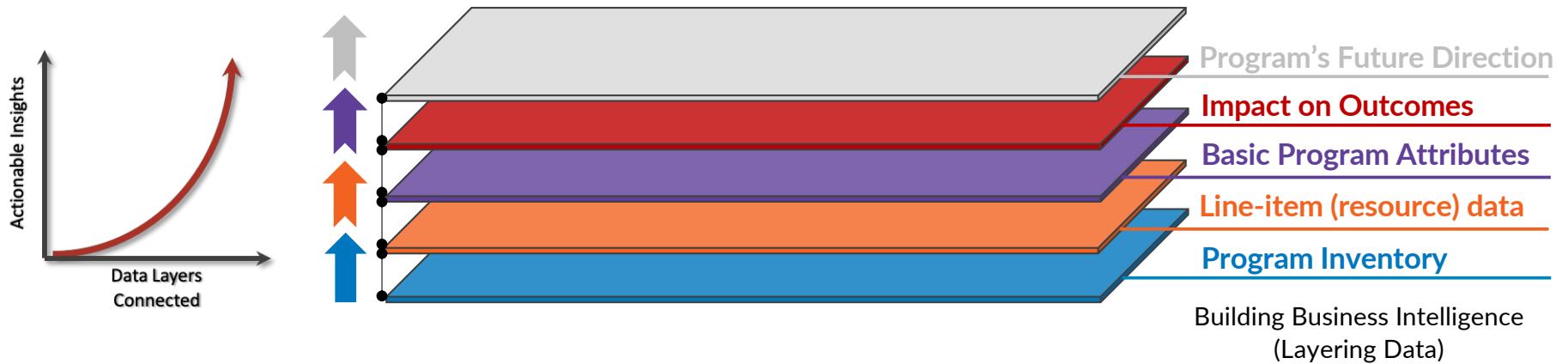
\$13,909.82

# WHY DO YOU DO IT?



CREATE  
DATA

- Program Inventory
- Program Costs
- Program Scores
- Program Performance Metrics





# MEASURE INFLUENCE ON RESULTS

- Economic Development & Vitality
- Safe and Secure Environment
- Sustainable Infrastructure
- Access to Cultural, Historical, and Recreational Opportunities
- Well Designed, Livable Community
- Good Governance

# EVALUATION CRITERIA

Special Event  
Permitting  
\$343,146.97

Short Term  
Rental  
Regulation  
\$9,219.31

Building Code  
Enforcement  
\$91,150.72

Pool Licensing  
& Inspections  
\$36,309.88

Certificates of  
Occupancy  
\$147,058.63

Contractor  
Registration  
\$27,660.99

# BASIC PROGRAM ATTRIBUTES

- Degree of Mandate
- Degree of Reliance Upon the City
- Degree of Cost Recovery
- Size of Population Served
- Change in Demand



**PROGRAM:  
BUILDING  
CODE  
ENFORCEMENT**

**HIGHLY MANDATED**

**BENEFITS MAJORITY OF THE  
POPULATION**

**CITY IS THE SOLE PROVIDER**



**PROGRAM:  
BUILDING  
CODE  
ENFORCEMENT**

**STRONG INFLUENCE ON  
SAFETY**

**STRONG INFLUENCE ON  
GOOD CUSTOMER SERVICE**

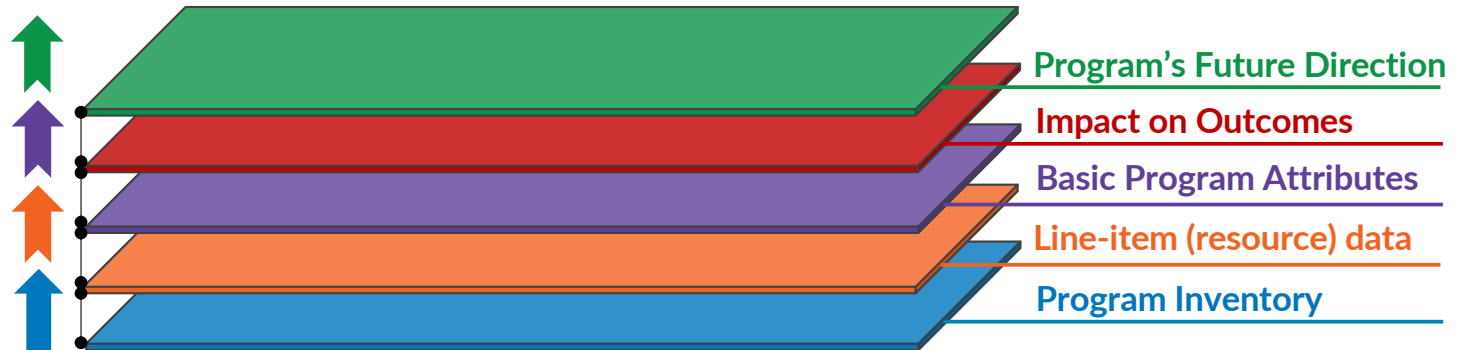
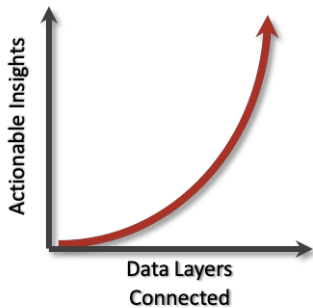
**MINOR INFLUENCE ON GOOD  
TRANSPORTATION SYSTEMS**

# HOW DO YOU WANT TO DO IT IN THE FUTURE?



**CREATE  
DATA**

- Program Inventory
- Program Costs
- Program Scores
- Program Performance Metrics



Building Business Intelligence  
(Layering Data)

# PBB Blueprint

To Fund the Future

## We have new needs...

... to launch new programs to tackle emerging challenges.  
... to enhance current programs that need additional resources.

## We have no new needs...

- Maintain, preserve current services.
- Or, seek to lower rates or refund tax-payers

Free Up & Re-Allocate Resources

Sourcing

Efficiencies

Service Levels

Generate New Revenue

Fees, Charges

Grant Funding

Taxes, Rates

- Can we leverage partners, or source services with public/private providers, in order to free up our resources?
- Focus on the "irreducible core"

- Can we apply technology to automate or free up human resources?
- Can we augment service delivery with volunteers?

- Can we apply technology to automate or free up human resources?
- Can we augment service delivery with volunteers?

- Do our fees cover the costs of providing the service?
- Can we in-source, or provide any services regionally for a fee?

- Are we reporting the true cost of services to granting agency?
- Can we recoup additional funding, or attain new grant opportunities?

- Last resort
- Do we have no options left besides raising additional revenue from tax and rate payers?

**Building  
Code  
Enforcement  
\$91,150.72**

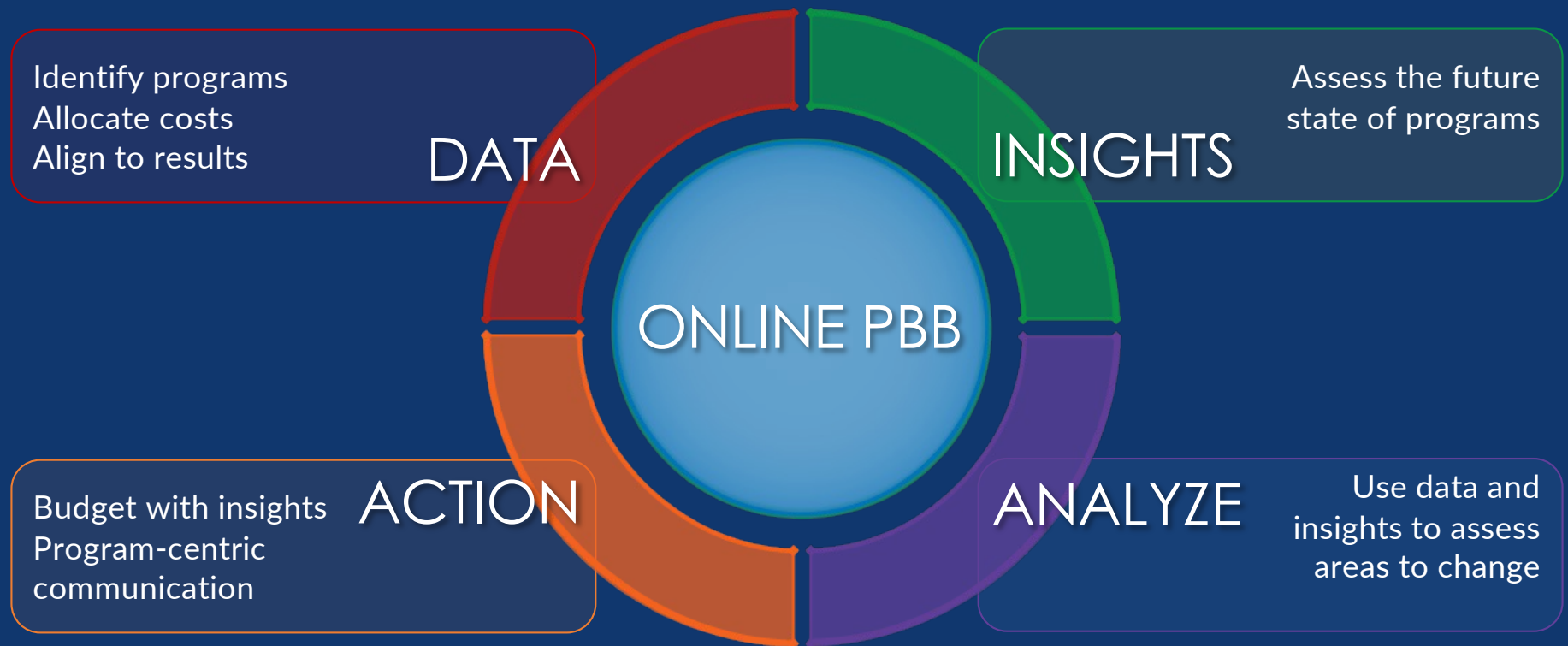
**PROGRAM  
INSIGHTS**

**SUGGESTS THE  
PROGRAM'S  
FUTURE**

**INCREASE  
COST  
RECOVERY**

**VALIDATED BY  
EVALUATION  
DATA POINTS**

# DATA CREATION AND UTILIZATION IN ONLINEPBB

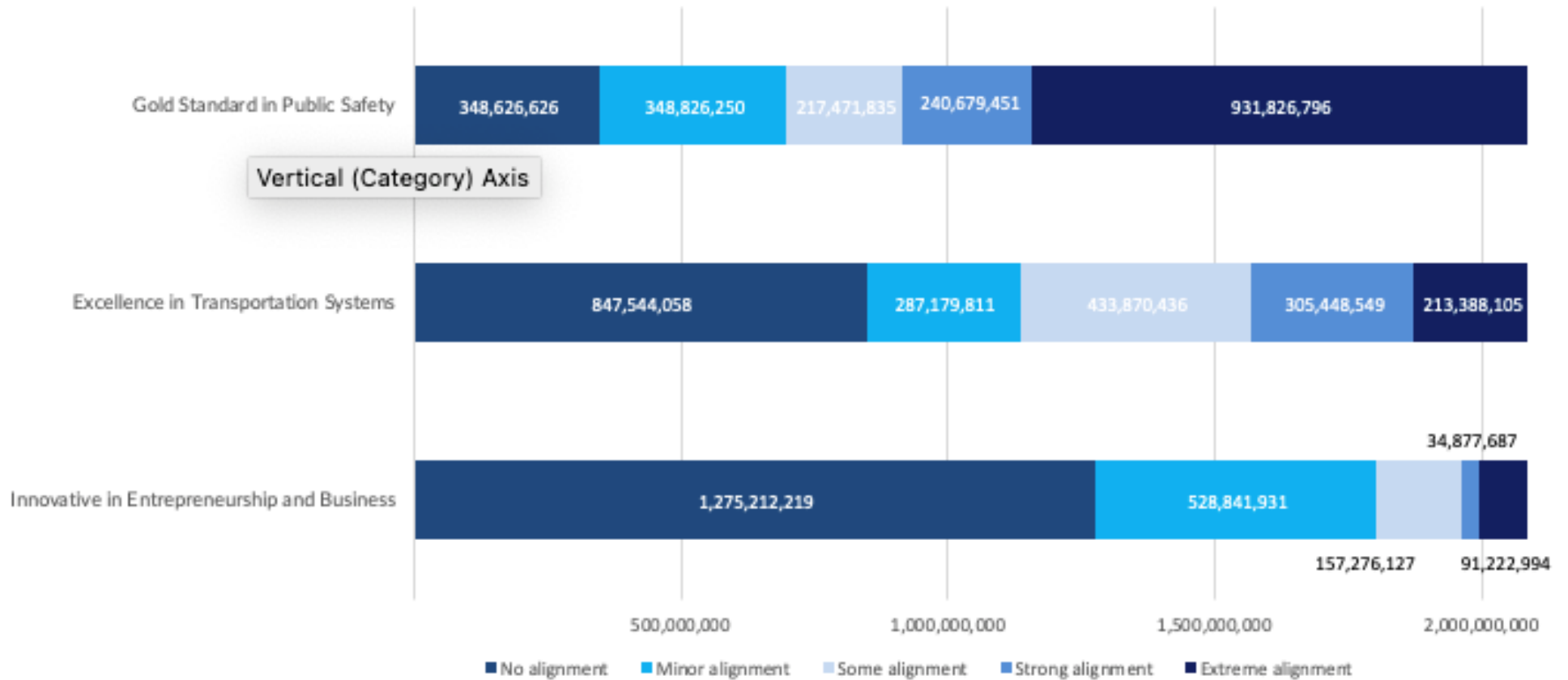


The background is a solid blue color with a faint, repeating pattern of a network diagram. The diagram consists of stylized human figures (silhouettes) connected by thin lines, with several large, semi-transparent speech bubbles interspersed among the nodes. The overall aesthetic is clean and professional, suggesting themes of communication, collaboration, or social networks.

**WHY DOES IT  
MATTER?**

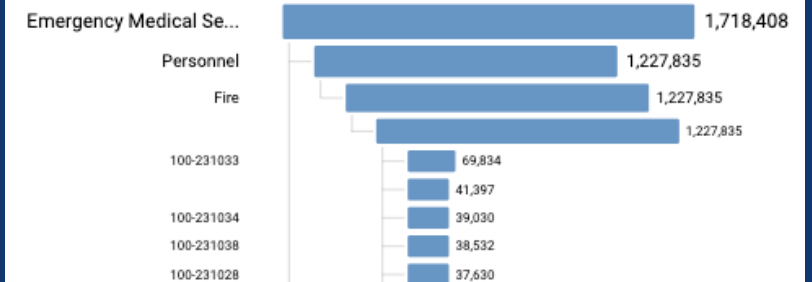
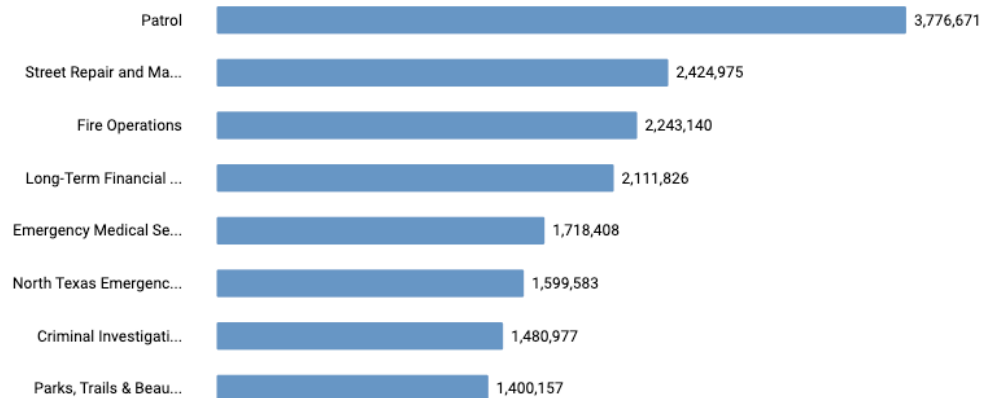


# COMMUNICATE SPENDING TOWARDS PRIORITIES



# CREATE TRANSPARENCY BY SHOWING WHAT YOU DO AND WHAT IT COSTS

# BREAK IT DOWN INTO ITS COMPONENT PARTS



Start discussions  
on **trade-offs**  
when budgeting

Provide **comparisons**  
to other service  
providers



# REVISITING YOUR AGENDA

TAKE THE “BORED” OUT OF BOARD MEETINGS

- Open your most recent Council Agenda.
- Pick one interesting, meaningful, or contentious Agenda item.
  - How could program data support the discussion?



# COMMUNICATION, ACCESSIBILITY, & ACCOUNTABILITY

## COMMUNICATE WITH PROGRAM DATA

- “Talk programmatically”
- Use Program Data in the Budget Document
- Reference Program Data in Council meetings
- Post Program Data online for citizens
- Share utilization reports internally among departments
- Incorporate Fiscal Health forecasting and scenario planning

## CONDUCT ANALYSES USING PROGRAM DATA

- Rate/Fee Studies
- Benchmarking Studies

## MAKE DECISIONS DRIVEN BY PROGRAM DATA

- Base budget decisions on Program Data
- Classify “essential” vs “non-essential” workers in continuity of operations planning



# RESOURCE REALLOCATION & MAXIMIZATION

THE UTILIZATION OF THE PBB BLUEPRINT TO  
OPTIMIZE & MAZIMIZE RESOURCES

**UP NEXT**

**ICMA**

**resourceX**  
reprogram your organization  
www.resourceX.net